

# FFY 2021 Continuum of Care (CoC) Program Competition LOCAL COMPETITION INFORMATION

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#### BACKGROUND

The U.S. Department of Housing and Urban Development (HUD) provides federal funding for homeless programming through the Continuum of Care (CoC) Homeless Assistance Program. The CoC Program is designed to promote a community-wide commitment to the goal of ending homelessness; to provide funding for efforts by nonprofit providers, States, and local governments to quickly re-house homeless individuals, families, persons fleeing domestic violence, and youth while minimizing the trauma and dislocation caused by homelessness; to promote access to and effective utilization of mainstream programs by homeless individuals and families; and to optimize self-sufficiency among those experiencing homelessness.

HUD is making available approximately \$2 billion for the 2021 CoC Program. The Cambridge CoC is eligible to apply for up to \$6,506,837. This amount includes the CoC's Annual Renewal Demand of \$5,713,505, \$285,675 in Bonus funds, \$336,252 in Domestic Violence (DV) Bonus funds, and \$171,405 in Planning funds.

The Cambridge Department of Human Service Programs (DHSP) coordinates the annual process and prepares the consolidated application for funding for the Cambridge CoC. This document provides information to Cambridge CoC stakeholders, subrecipients and other interested parties about the local process leading up to submission of an application to HUD, including the steps required to submit an application for renewal funding, the steps required to submit a proposal for new funding, and the CoC's procedures for reviewing, scoring, ranking and reallocating projects.

## **FUNDING PARAMETERS**

Like past years, the 2021 CoC Competition is highly competitive, with HUD placing increasing emphasis on reallocating resources based on performance. The available amount of funding may not be sufficient to fund all submitted project applications, and HUD requires CoCs to competitively rank all projects (except Planning projects) in two tiers.

Maximum application total (renewal, Bonus, DV Bonus)	\$6,335,432
Tier 1 (90.2% of maximum application amount):	\$5,713,505
Tier 2 (9.8% of maximum application amount):	\$621,927

CoCs may create the following types of new projects by using amounts available through the bonus process or by making funds available through reallocation. Reallocation is when a CoC shifts funds in whole or part from existing renewal projects to create one or more new projects without decreasing the CoC's ARD. CoCs may also apply to expand renewal projects if they fall within the eligible new project types.

- 1. CoCs may create new Permanent Supportive Housing (PSH) projects that will serve 100 percent chronically homeless individuals and families (including unaccompanied youth) or that meet the requirements of "DedicatedPLUS" as defined in the NOFA;
- 2. CoCs may create new Rapid Rehousing (RRH) projects that will serve homeless individuals and families (including unaccompanied youth) coming directly from the streets or emergency shelters, and include persons fleeing domestic violence situations; and
- 3. CoCs may create new Joint Transitional Housing (TH) and RRH projects that provide TH units and short or medium term tenant-based rental assistance (RRH) in one project.
- 4. CoCs may create new PH-RRH, TH/RRH and/or SSO-Coordinated Intake projects serving domestic violence survivors through the DV Bonus process.

<u>New and existing agencies are encouraged to apply for new projects</u>. All agencies interested in applying for a new project in the 2021 competition must complete and submit a New Project proposal form. The New Project proposal form is available on the CoC's website and has been distributed to the CoC's email list.

## **HUD'S SELECTION PROCEDURES**

As described above, the 2021 competition requires CoCs to rank a portion of the total amount eligible for the application in Tier 2. It is likely that projects ranked in Tier 1 will be conditionally awarded by HUD if they pass eligibility and threshold reviews. HUD will select projects ranked in Tier 2 by point value and in order of CoC score. All projects ranked in Tier 2 are at risk of nonrenewal.

As in prior competitions, projects will be allowed to "straddle" tiers. If a project application straddles the Tier 1 and Tier 2 funding line, HUD will conditionally select the project up to the amount of funding that falls within Tier 1, and may fund the Tier 2 portion of the project depending on the CoC score and other factors. If HUD does not fund the Tier 2 portion of the project, HUD may award project funds at the reduced amount provided the project is still feasible with reduced funding.

# **CoC Scoring**

HUD will score CoCs on the following items. CoC level scores impact likelihood of Tier 1 and Tier 2 projects being selected for funding.

1.	Coordination and Engagement	96
2.	Project Ranking, Review and Capacity	30
3.	Homeless Management Information System	11
4.	Point-in-Time Count	3
5.	System Performance	23
6.	Coordination with Housing and Healthcare (up to 10 Bonus points for CoCs that submit new permanent housing project applications that demonstrate coordination with housing providers and healthcare agencies).	10

# Tier 2 Scoring

HUD will assign point values to all projects ranked in Tier 2. Projects will be selected by point value and in the order of CoC score.

1.	CoC Score	Up to 50 points
2.	CoC Project Ranking	Up to 40 points
3.	Commitment to Housing First	Up to 10 points

## HELPFUL RESOURCES

Please utilize the following websites for important documents and updates, and please reach out to DHSP staff with any questions related to the 2021 competition.

Cambridge CoC's NOFA Page:

https://www.cambridgecoc.org/coc-program

HUD's NOFA Competition Pages:

https://www.hud.gov/program offices/comm planning/coc/competition

https://www.hudexchange.info/programs/e-snaps/fy-2021-coc-program-nofa-coc-program-competition/

# **COMPETITION TIMELINE**

8-18-2021	HUD published FFY2021 NOFO
9-28-2021	Local Competition Procedures, Renewal Applications and New Project Proposal forms distributed and posted to CoC website
10-04-2021	CoC Meeting – NOFA Overview and Q&A 10:30 AM – 12 PM
10-15-2021	Renewal and New Project Application forms due to CoC staff
10-22-2021	Match commitment letters due to CoC staff
10-21 – 10-27	Evaluation panel meets to review project scores, select new project proposals, and determine project rankings
11-01-2021	Projects notified of score & rank; rankings posted to CoC website
11-13-2021	Collaborative Application and Priority Listing posted to CoC website
11-16-2021	Final submission deadline

# PROJECT REVIEW, SCORE & RANKING PROCEDURES

The CoC Program regulations and the 2021 CoC Program NOFA requires CoCs to evaluate and rank all project applications as part of the annual application process. The Cambridge CoC via the Board's Evaluation Panel will comprehensively evaluate all new and renewal projects based on quality and performance to strategically allocate resources available to the CoC through the 2021 competition.

# Process & Responsibilities

To review, score and rank projects, the CoC will follow the following process, designed to be fair, inclusive and transparent. The CoC Board's Evaluation Panel is responsible for making final decisions related to project ranking and reallocation. Project scores, ranking, and reallocation decisions will be disseminated to all project applicants by DHSP staff no later than November 1, 2021.

Pro	cedure for Renewal Projects	Responsible Party	Deadline
1.	Local Renewal Application submitted to DHSP staff	Subrecipient agency	10-15
2.	Match letters submitted to DHSP staff	Subrecipient agency	10-29
3.	esnaps forms completed	DHSP CoC staff	10-29
4.	Complete Project Scoring & Reallocation Assessment – each project scorecard will be reviewed by 2 DHSP/CoC staff members	DHSP CoC staff	by 10-21
5.	Evaluation Panel meets to review and approve renewal project scoring & determine final rankings	CoC Evaluation Panel	10-21 to 10-27
6.	Subrecipients agencies notified of score & rank	DHSP CoC staff	11-01
7.	Submit Renewal Application with Collaborative Application & Priority Listing to HUD	DHSP CoC staff	11-16
Pro	ocedure for New Projects	Responsible Party	Deadline
Pro 1.	ocedure for New Projects  New Project Application submitted to DHSP staff	Responsible Party Subrecipient agency	Deadline 10-15
	*		
1.	New Project Application submitted to DHSP staff	Subrecipient agency	10-15
1.	New Project Application submitted to DHSP staff  Match and commitment letters submitted to DHSP staff	Subrecipient agency Subrecipient agency	10-15 10-29
1. 2. 3.	New Project Application submitted to DHSP staff  Match and commitment letters submitted to DHSP staff  Complete Project Scoring	Subrecipient agency Subrecipient agency CoC Evaluation Panel	10-15 10-29 10-15 to 10-21
1. 2. 3. 4.	New Project Application submitted to DHSP staff  Match and commitment letters submitted to DHSP staff  Complete Project Scoring  Evaluation Panel meets to determine final score & ranking	Subrecipient agency Subrecipient agency CoC Evaluation Panel CoC Evaluation Panel	10-15 10-29 10-15 to 10-21 10-21 to 10-27
1. 2. 3. 4. 5.	New Project Application submitted to DHSP staff  Match and commitment letters submitted to DHSP staff  Complete Project Scoring  Evaluation Panel meets to determine final score & ranking  Subrecipients agencies notified of score & rank	Subrecipient agency Subrecipient agency CoC Evaluation Panel CoC Evaluation Panel DHSP CoC staff	10-15 10-29 10-15 to 10-21 10-21 to 10-27 11-01

## Data Sources for Evaluating Projects

The Cambridge CoC will rank all projects using objective criteria to evaluate past performance, and assessments of the degree to which projects improve the CoC's system performance, progress toward meeting Federal Strategic Plan goals, and contributions to local funding priorities. The following components will be considered by the CoC Board's Evaluation Panel when evaluating new and renewal projects: Project Score (NOFA Scorecard); CoC Funding Priority Recommendations; and Reallocation Assessments.

- 1. Project Score (NOFA Scorecard) the Collaborative Applicant (DHSP staff) will complete a NOFA Scorecard for each renewal project. Each project's NOFA Scorecard will be checked for accuracy by a second reviewer to ensure accuracy. The NOFA Scorecard includes objective data agreed upon by the CoC's Homeless Services Planning Committee and the CoC's Evaluation Panel. Data sources include projects' Annual Performance Report (APR), and DHSP's records related to timely submission of data reports. Projects operated by victim service providers will be evaluated using non-identified APR data generated from a comparable database. NOFA Scorecards including performance goals for each project type are included at the end of this section for reference. First time renewals, HUD mandated projects (CE and HMIS), and projects without a full year of performance data will be assigned the median score and if necessary will be ordered based on Evaluation Panel scores from their original application for funding. Project scores for new project proposals will be completed by the Evaluation Panel based on submitted proposals using the criteria published in the New Project proposal form.
- 2. CoC Funding Priority Recommendations Voting members of the CoC indicate preferences and recommendations related to local funding priorities and ranking strategy in an annual survey administered during the CoC competition. The CoC Board's Evaluation Panel considers these local funding priority recommendations when determining project rankings.
- 3. Reallocation Assessments Each Renewal Project will be assessed by Collaborative Applicant staff using the following criteria to determine if reallocation should be considered by the CoC Board's Evaluation Panel. The purpose of the Reallocation Assessment is to determine if renewal projects are underutilized or underperforming while also considering the special needs of subpopulations served by each project. Completed Reallocation Assessments will be provided to the Evaluation Panel for review and to inform Reallocation decisions. Reallocation Assessments include information related to projects' contributions to policy priorities and system performance collected through local Renewal Applications, and helps the CoC to consider the severity of needs and vulnerabilities experienced by project participants.

Que	stion	Data Source
1.	Has the project had significant recaptures in the past two completed grant cycles? If so, what amounts have been recaptured?	NOFA Scorecard; Annual Performance Report (APR)
2.	Does the project contribute to the CoC's progress in improving System Level Performance?	NOFA Scorecard; APR
3.	Does the project contribute to the CoC's progress in meeting HUD's Policy Priorities?	Local Renewal Application
4.	Does the project align with local funding priorities and CoC programming needs?	Local Renewal Application; CoC Funding Priorities Survey
5.	What are the CoC grant fund costs per permanent housing exit/placement?	APR

#### NOFA Scorecards by Project Type

The following pages show the NOFA Scorecards for renewal and new projects, including data sources and point values.

	Data Source (new AF	PR Data Source (old APR	Max	Scale		Sco
LIENT OUTCOMES						
ousing Stability						
% of clients remaining in PH or exiting to permanent destination	Q23a, Q23b	Q29a1, Q29a2	20	> 98%	20	
<u> </u>				96 - 97.9%	18	
Goal: > 90%				94 - 95.9%		
Godi. 7 5070				92 -93.9%		
				90 - 91.9%		
				82.5 - 89.9%		
				75 - 82.4%		
				67.5 - 74.9%	6	
				60 - 67.4%	4	
				< 60%	0	
cess to income & benefits						
% of adults who increased total income	Q19a3	Q24b3	10	> 40%	10	
				40%	8	
Goal: > 35%				36 - 39%	6	
				32 - 35%		
				28 - 31%		
				<28%	0	
% of households receiving non-each honofits	O20h	Q26a2, Q26b2	10	1000/	10	
% of households receiving non-cash benefits	Q20b	Q20d2, Q20D2	10	100%		
2   050/				95 - 99.9%		
Goal: > 85%				90 - 94.9%		
				85 - 89.9%		
				80 - 84.9%	2	
				< 80%	0	
D & LOCAL PRIORITIES						
			2	Project is Housing First	2	
using First	Droinet appliesting	Droject appliesting		Project is Housing First		
Project must meet Housing First Threshold as indicated in application	r roject application	Project application		Not Housing First	0	
with a population of				4 nonvilotions	4	
prity populations	05 00	00.046.004	4	4 populations		
Project can receive 1 point for each priority population served	Q5a, Q8	Q8, Q16, Q21		3 populations		
Chronically Homeless, Veterans, Youth, Households with Children).				2 populations		
To receive points, at least 50% of households served during the				1 populations	1	
reporting year must be a priority population.				0 populations	0	
oulations with intensive service needs	Q13, Q14	Q18, Q19	4	4 populations	4	
Project can receive 1 point for each population with intensive service				3 populations	3	
needs: serious mental illness; substance use; chronic health condition				2 populations		
(HIV/AIDS, developmental and physical disability); and domestic				1 populations		
violence. To receive points, at least 50% of households served during				0 populations		
				o populations	0	
the reporting year must be a population with intensive service needs.					-	
dicated units for Chronically Homeless	HIC / Proj. App.	HIC / Proj. App.	20	# of dedicated CH units	up to 10	
•	тис / гтој. Арр.	ПС/ ГЮј. Арр.	20	# Of dedicated CITUIIIts	up to 10	
1 points per unit (max 10) plus up to 10 points for percentage of units						
dedicated (100% = 10, 90%=9, 80%=8, etc.)				% of dedicated units	to 10	
				% or dedicated units	up to 10	
OLECT CADACITY						
OJECT CAPACITY						
S Data Quality	Q6	DQ report	5	< 5%	5	
S Data Quality	Q6	DQ report	5	< 5% 5 - 20%		
S Data Quality xits to known destinations	Q6	DQ report	5	5 - 20%	4	
S Data Quality  ixits to known destinations  Maximum points for less than 5% missing destination data. Projects	Q6	DQ report	5	5 - 20% 20 - 40%	4 3	
S Data Quality  ixits to known destinations  Maximum points for less than 5% missing destination data. Projects	Q6	DQ report	5	5 - 20% 20 - 40% 40 - 60%	4 3 2	
IS Data Quality Exits to known destinations  Maximum points for less than 5% missing destination data. Projects	Q6	DQ report	5	5 - 20% 20 - 40% 40 - 60% 80 - 40%	4 3 2 1	
S Data Quality  ixits to known destinations  Maximum points for less than 5% missing destination data. Projects	Q6	DQ report	5	5 - 20% 20 - 40% 40 - 60%	4 3 2 1	
IS Data Quality Exits to known destinations  Maximum points for less than 5% missing destination data. Projects with 0 exits will receive full points.				5 - 20% 20 - 40% 40 - 60% 80 - 40% > 80%	4 3 2 1 0	
S Data Quality Exits to known destinations  Maximum points for less than 5% missing destination data. Projects with 0 exits will receive full points.  Data completeness	Q6 Q6	DQ report  DQ report	5	5 - 20% 20 - 40% 40 - 60% 80 - 40% > 80%	4 3 2 1 0	
IS Data Quality Exits to known destinations  Maximum points for less than 5% missing destination data. Projects with 0 exits will receive full points.  Data completeness  Maximum points when error rate is below 10% for each of the				5 - 20% 20 - 40% 40 - 60% 80 - 40% > 80% 10 elements <10% error rate 9 elements <10% error rate	4 3 2 1 0	
IS Data Quality Exits to known destinations  Maximum points for less than 5% missing destination data. Projects with 0 exits will receive full points.  Data completeness  Maximum points when error rate is below 10% for each of the ollowing 10 universal data elements: DOB, Race, Ethnicity, Gender,				5 - 20% 20 - 40% 40 - 60% 80 - 40% > 80%  10 elements <10% error rate 9 elements <10% error rate 8 elements <10% error rate	4 3 2 1 0 10 9 8	
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IS Data Quality Exits to known destinations  Maximum points for less than 5% missing destination data. Projects with 0 exits will receive full points.  Data completeness  Maximum points when error rate is below 10% for each of the ollowing 10 universal data elements: DOB, Race, Ethnicity, Gender, Veteran Status, Relationship to HoH, Disabling Condition, Income at entry, Income at annual assessment, and Income at Exit. Example: 10				5 - 20% 20 - 40% 40 - 60% 80 - 40% > 80%  10 elements <10% error rate 9 elements <10% error rate 8 elements <10% error rate 7 elements <10% error rate	4 3 2 1 0 10 9 8 7 6	
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# NEW PROJECT SCORECARD

Component	Maximum Points	Points Awarded
Experience		
Proposal demonstrates that the applicant is experienced in working with the target population and in providing housing similar to that proposed in the application. Application provides concrete examples showing experience and expertise in working with and addressing the target population's housing and supportive service needs.	15	
Proposal demonstrates that the applicant is experienced with effectively utilizing federal funds and/or other public funding. Application provides concrete examples showing experience in managing basic organization operations including capacity to submit required reports on existing grants, and financial accounting systems to ensure timely expenditures of grant funds.	10	
Project Design and Activities		
Housing First – proposal indicates a clear commitment to a Housing First program design and includes required assurances related to screening and termination, and includes applicant's experience operating or contributing to a Housing First program.	10	
Application clearly describes proposed activities and target population; demonstrates the community's need for the proposed project activities; and demonstrates an understanding of the needs of the clients to be served.	10	
Application demonstrates that the type and location of the housing proposed will fit the needs of the clients to be served. If another entity is providing the housing or subsidy, a letter of commitment must be included with the proposal form.	5	
Application demonstrates a clear plan to assist clients to rapidly secure and maintain housing that is safe, affordable, accessible, and meets their needs.	5	
Application clearly describes how clients will be assisted in obtaining mainstream benefits.	5	
Application clearly describes how clients will be assisted to increase employment and/or income.	5	
Application clearly describes the types of supportive services that will be offered to clients, including the role of project staff and coordination with other providers, to maximize positive outcomes for clients.	5	
Proposal describes client outcome goals that will improve the CoC's progress toward meeting Federal Strategic Plan goals and improving system-level performance.	5	
Financial		
Budget request is reasonable and appropriate, items align with project activities; and costs are within funding guidelines.	15	
Match amount is documented and meets requirements.	5	
Timeliness		
Application clearly describes a plan for rapid implementation of the project, including a schedule of proposed activities for 60 days, 120 days, and 180 days after grant award.	5	
Bonus Points		
Up to 10 points for applications that include letters of commitment for housing (5) and healthcare (5) funding to support proposed project.	10	
Total	110	

## PROCESS FOR REALLOCATION

# Voluntary Reallocation

Subrecipient agencies must complete a local Renewal Application form for each project for which they are seeking renewal funding. The local Renewal Application includes a section on Voluntary Reallocation that will provide agencies with an opportunity to voluntarily reallocate funds. CoC Board Evaluation Panel members will be responsible for determining how to reallocate funds based on project scores and the CoC's Funding Priorities recommendations.

#### Involuntary Reallocation

Each Renewal Project<sup>1</sup> will be assessed by Collaborative Applicant staff using the following criteria to determine if reallocation should be considered by the CoC Board's Evaluation Panel. The purpose of the Reallocation Assessment is to determine if renewal projects are underutilized or underperforming. Completed Reallocation Assessments will be provided to the Evaluation Panel alongside Project Scores for review and to inform Reallocation decisions.

#### Reallocation Assessment

Qu	estion	Data Source
1.	Has the project had significant recaptures in the past two completed grant cycles? If so, what amounts have been recaptured?	NOFA Scorecard; Annual Performance Report (APR)
2.	Does the project contribute to the CoC's progress in improving System Level Performance?	NOFA Scorecard; APR
3.	Does the project contribute to the CoC's progress in meeting HUD's Policy Priorities?	Local Renewal Application
4.	Does the project align with local funding priorities and CoC programming needs?	Local Renewal Application; CoC Funding Priorities Survey
5.	What are the CoC grant fund costs per permanent housing exit/placement?	APR

# Applying for New Projects using Reallocated Funds

New and existing agencies are encouraged to apply for new projects using reallocation funds. Interested agencies should review materials posted on the CoC's website, and should reach out to DHSP staff to discuss any questions related to the process.

All agencies interested in submitting an application for a new project in the 2021 competition must complete and submit a New Project proposal form. The CoC Board's Evaluation Panel will evaluate and score all New Project proposals. Depending on the number of proposals received and the amount of reallocation funds available, the Panel will determine whether New Projects will be submitted as PH Bonus Projects or as Reallocation projects.

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<sup>&</sup>lt;sup>1</sup> First time renewal projects cannot be reallocated.